



Extensive integration of SEA in spatial planning

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Spatial planning in Flanders: context

Spatial planning proces at three governmental levels: region, province and municipality

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spatial 'structure' plan (= spatial policy plan): no SEA

spatial zoning plan (= land-use plan): SEA
(screening) required
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building permit: project EIA (screening) required





SEA and land-use planning: experience...

- ◆ EU SEA directive 2001/42/EC
- SEA for land-use planning started in 2002
- SEA is mainly used for land-use planning in Flanders





Reasons for changing the methodology and legislation on planning and SEA?

- SEA and land-use planning are separate processes
- SEA is officially 'closed' -> land-use planning continuous process until final plan adopted
- public participation for SEA <-> land-use plan at different stages
- overloaded SEA reports, unfeasible alternatives and mitigation measures
- Tiering





Reasons for changing the methodology and legislation on planning and SEA?

Issue of translating SEA mitigation measures into landuse plan

- land-use plan: predomantly <u>urban</u> zoning regulations
- SEA: spatial environmental conditions
- legally binding agreements and contracts between parties
- → new instruments necessary





-> problems...

- Separate procedures, SEA and landuse plan
- Land-use process => question about the SEA => more than one SEA procedure for one spatial plan
- a lot of court cases with annullment of a land-use plan because the SEA is not correctly translated in the plan
- Large SEA's: too much obsolete information





Finding solutions...



- Evaluation of the application in 3 years of SEA 's and land use planning (2009-2012): reasons for appeals and court processes? What goes wrong?
- Experience from abroad: Study on international experience (ARCADIS 2009), outcome:
 - Need for 'real' integration of the SEA and planning process
 - Need for early participation: stress on capacity/support building = process
 - 'right' degree of formalism in legislation





-> integrated process, legislation reflecting new approach

- Discussion at governmental level started in 2012
- Parliament decision in 2016
- Implementation beginning of 2017





Characteristics of the integrated SEAplanning process

PARTICIPATION = PROCESS and OPEN

- Participation = continuous but two formal moments
- early participation from the start
- Participation for the planning process includes participation for SEA
- No definition of stakeholders: case by case approach
- new, innovative and modern participation 'methods'
- Important <u>role</u> of the stakeholders (public and advisory bodies)
- Make it transparant and open





Characteristics of the integrated SEAplanning process

INTEGRATION:

- Integration means iterative processes: SEA and planning and participation
- multidisciplinary planning team: planners, sectorial experts and EIA experts + EIA unit
- Integration starts from the beginning of the process:
 kick-off document evolving to a scoping document
- Continuous quality controll of SEA
- SEA and land-use plan are 'drafts' until final





Characteristics of the integrated SEAplanning process

REDUCTION OF FORMAL REQUIREMENTS:

- Only formal procedural requirements that are deemed necessary
 - limit the risk for procedural mistakes
 - flexibility and tailor-made





The integrated SEA – planning proces

Integrated planning process (land-use plan and SEA)

Kick-off document First formal process desciption document (stakeholders – decisons) participation moment 60 days Scoping document (includes screening/scoping SEA) draft land use plan and draft SEA Second participation 30 days final land use plan and SEA





Extra instruments to formalize environmental measures linked to the land-use plan

- no 'increase' of the legal components of the landuse plan but seperate and formally linked instruments
- New instruments: 'new' spatial ordinance to regulate environmental issues
- New instruments: contracts/agreements between public authorities or between a public authority and a private legal person





Changing attitude: a bumpy road...



- Different sectors use a different language => explain to each other the meaning of certain concepts
- from sectorial approach to team-work
- a new rol for the EIA unit (regional level): from controlling to co-operating and expertise and knowlegde centre
- Provinces and municipalities work in co-operation with the regional level e.g. EIA unit



