



WHEN A SEA NORMATIVE FAILS

Lessons from Brazil



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Oil and gas planning in Brazil

Building the SEA

Implementation (?) of the normative



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OIL AND GAS PLANNING IN BRAZIL



ANP - National Petroleum Agency

- Selects areas and promotes bidding rounds
- Regulates and stimulates industry
- Answers to Mines and Energy Ministry

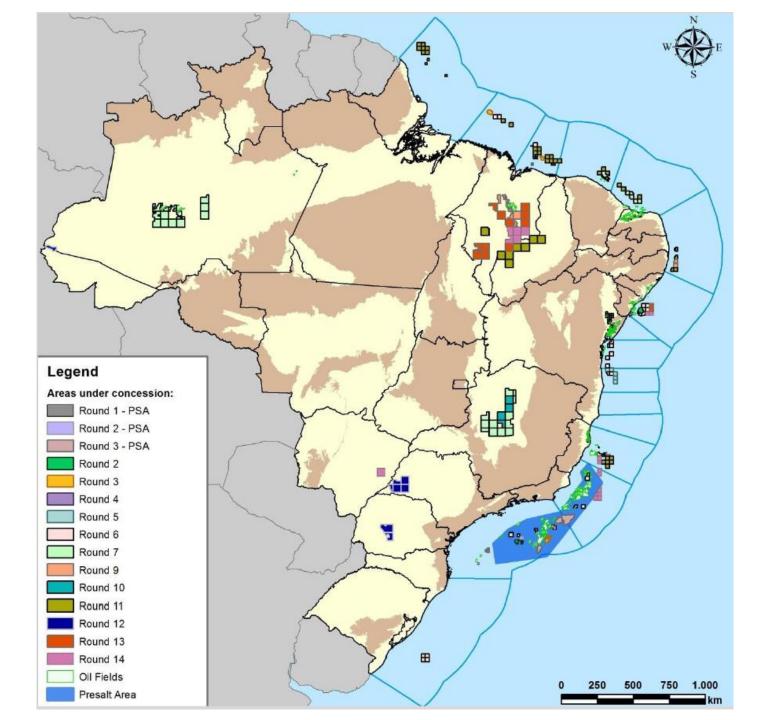


IBAMA – Federal Environmental Agency

- Acts as responsible authority for Project-EIA
- Oversees environmental compliance of activities
- Answers to Environment Ministry



20 YEARS OF BIDDING ROUNDS





BIDDING ROUNDS AND ENVIRONMENTAL ASPECTS

- 1st to 5th Round
- No consideration of environmental aspects

1998-2003

2004-2012

- 6th to 10th Round
- Ad-hoc consultation with Ministry of Environment + IBAMA

- 11th Round to today
- SEA normative created but not implemented

2012-2018



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BUILDING THE SEA

- Prominp National Petroleum
 Industry Mobilization Program
- 2 years of structured dialogue within federal government: Energy+Environment
- New regulation for EIA
- New regulation for SEA (Environmental Assessment of Sedimentary Areas)

2009

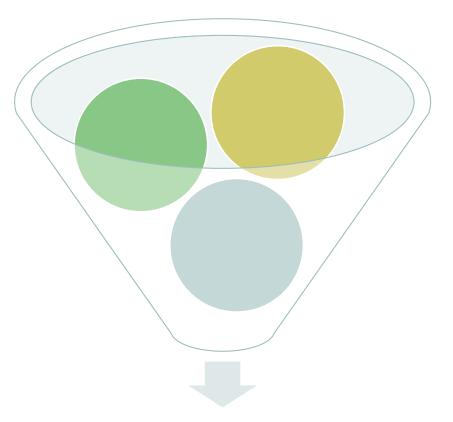
2010

2011





BUILDING THE SEA — MOVING TOWARD CONSENSUS



EIA-Based SEA

• Environmental Study of Sedimentary Areas is the key instrument



BUILDING THE SEA — OPPOSING PERSPECTIVES

Environmental

Establishing more robust and perennial environmental restrictions to bidding rounds

Planning bidding rounds with less environmental restrictions and streamlining project EIA

nergy



WE HAVE A NORMATIVE!

April 5th, 2012 – Joint Ministerial Normative 198/2012

- Creates the "Environmental Assessment of Sedimentary Areas" process
- Main instrument: "Sedimentary Areas Environmental Study"
- Mines and Energy Ministry: selects the areas and contracts the study
- CTA Joint Steering Committee: MME, ANP, EPE, MMA, IBAMA, ICMBio
- Public consultation in both scoping and study review phases
- CTA leads the scoping phase and prepares final report based on the study
- Joint ministerial commission receives the final report and makes decisions over the sedimentary areas aptitude for oil and gas (zoning) and recommendations to project-EIA requirements



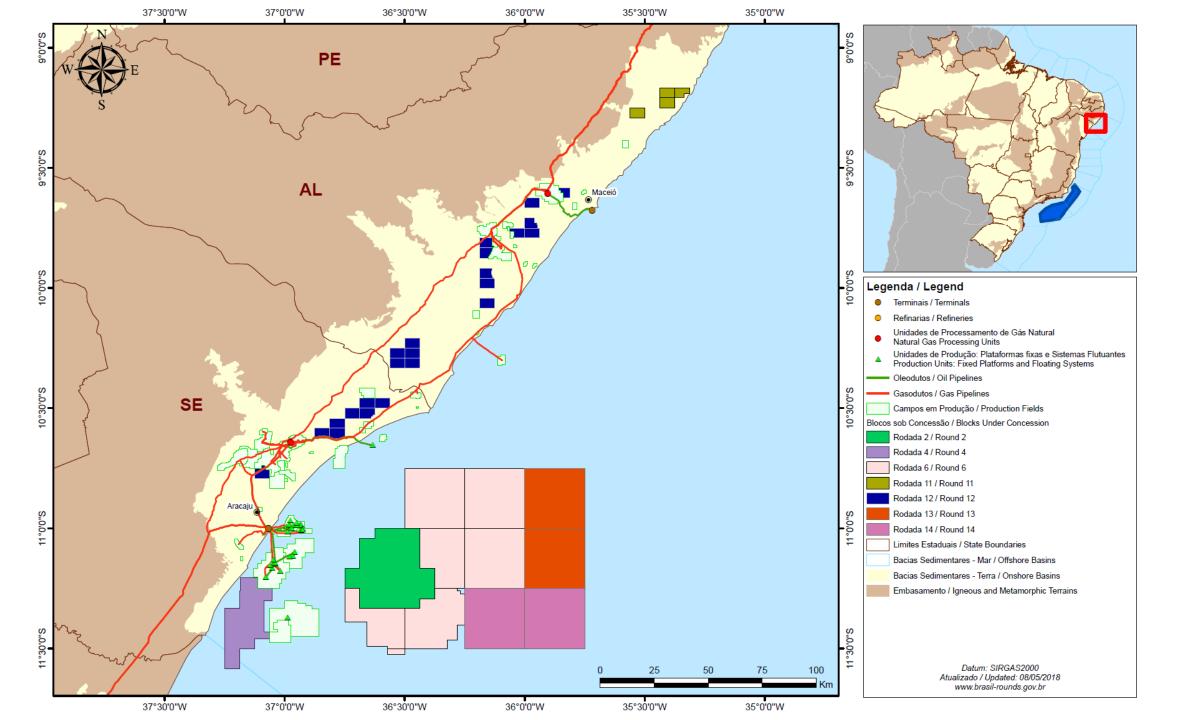


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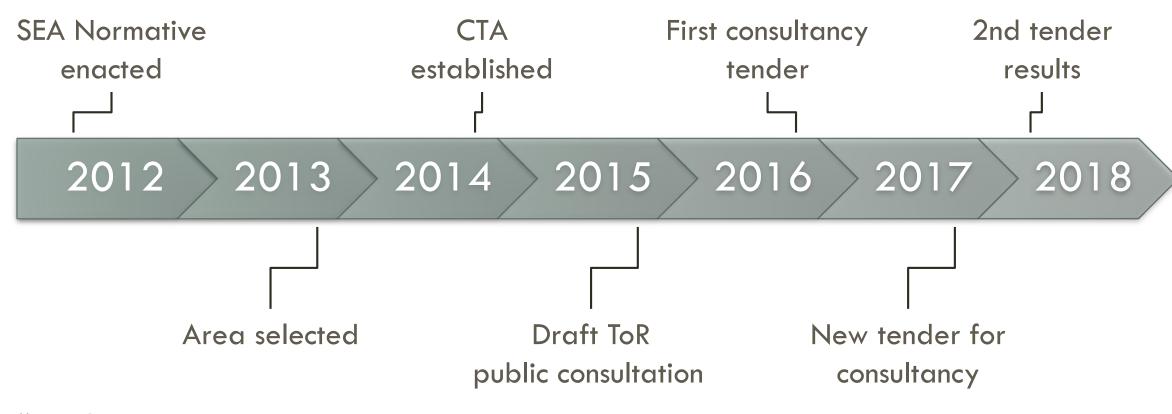
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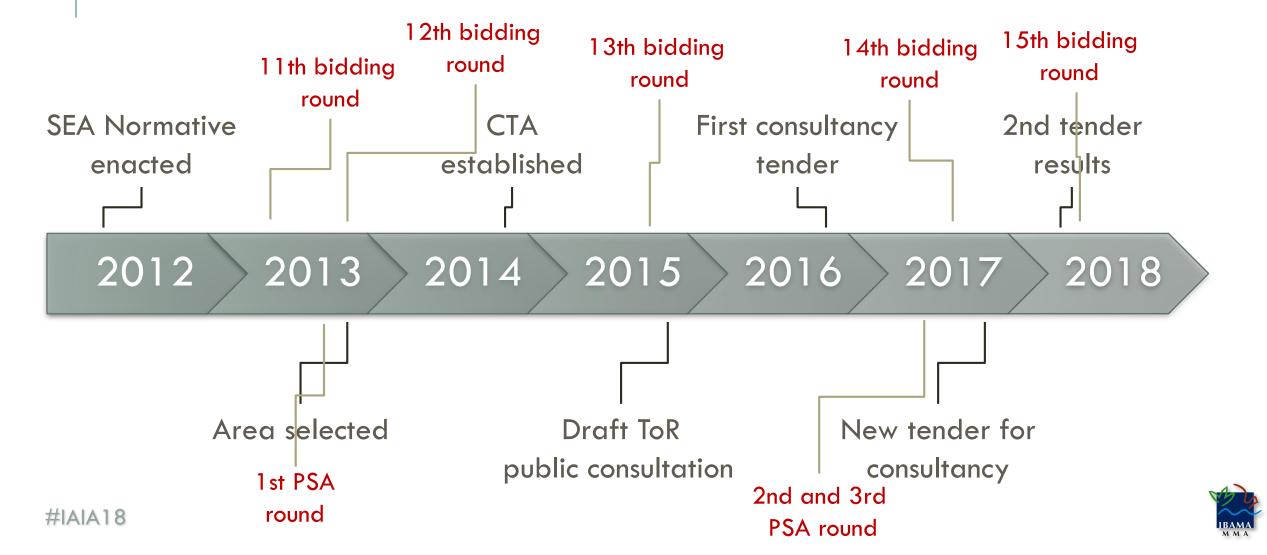


IMPLEMENTING THE SEA





IMPLEMENTING THE SEA



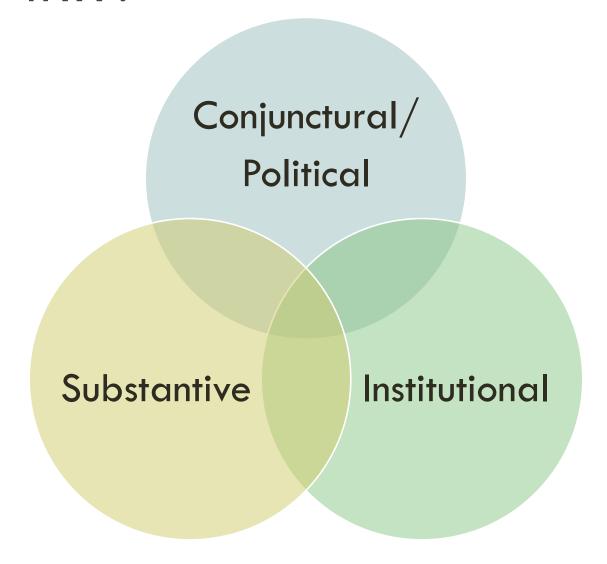
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X REASONS WHY?





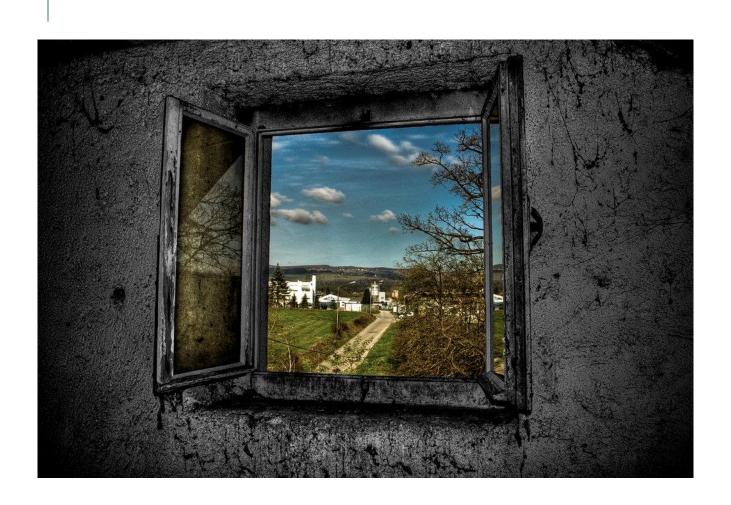
SPECIFIC PLANNING TRADITION

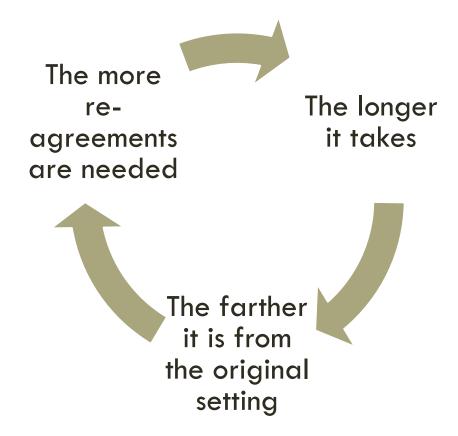
- Limits possible SEA outcomes
 - Is the energy sector really willing to open its planning process?
 - May have influenced the design of the instrument





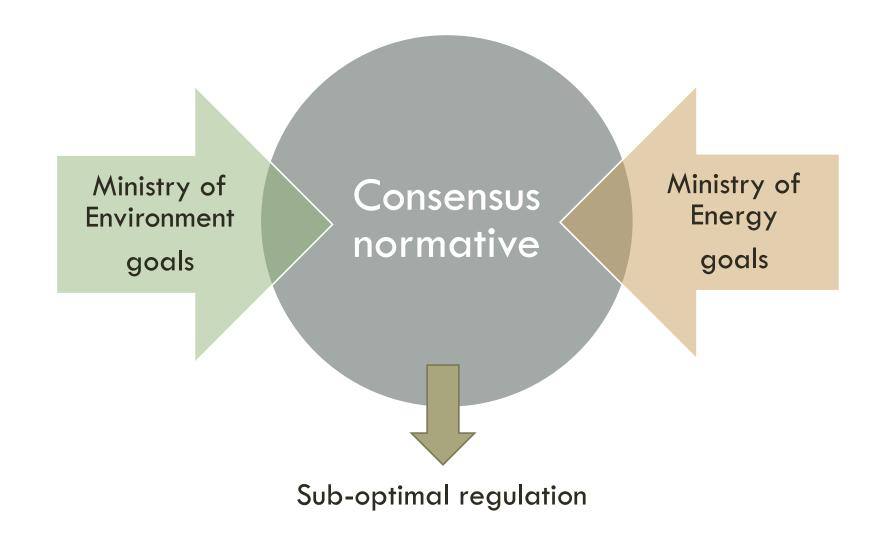
POLITICAL WINDOWS OF OPPORTUNITY







CONSENSUS CAN BE A TRICKY CONCEPT

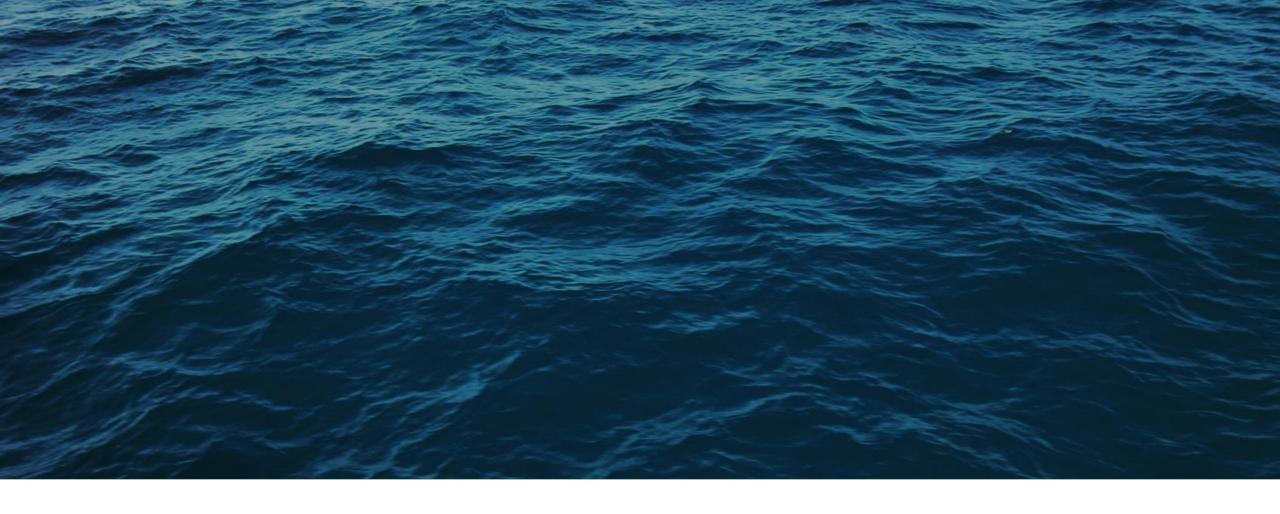




MAIN TAKEOVERS

- Implementing a SEA directive can be very challenging
- Political timing is critical
- Forged consensus can be deceptive
- EA instruments can only be as good as the overall governance in place







THANKS FOR YOUR ATTENTION!

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